Experience with the application of multi-criteria decision analysis in public planning

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Concept Symposium 2012 Fred Wenstøp



MCDA and BCA

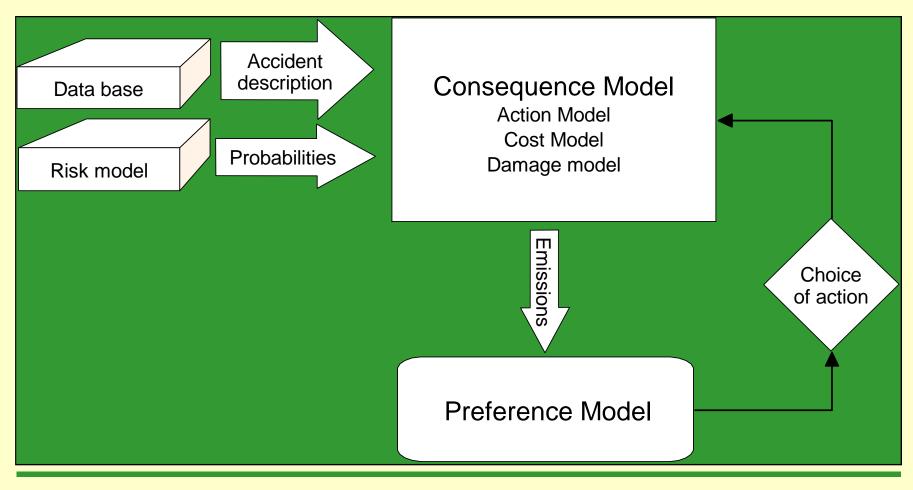
- Benefit-Cost analysis (BCA)
 - One tries to infer *people's* willingness-to-pay for projects from what they reveal through market behaviour or state in surveys.
- Multicriteria decision making (MCDA)
 - One tries to elicit the preferences of experts, decision-makers or stakeholders through structured processes
 - Usually computer-assisted
 - Seminal reference:
 - KEENEY, R. & RAIFFA, H. 1976. Decision with Multiple Objectives, New York, John Wiley & Sons.



- The objective
 - To evaluate oil pollution combat strategies in Norway over the next 10 years
- Sponsor
 - The Ministry of Environment
- Polluters
 - Oil tankers in costal waters
- Expected size of problem
 - 1.7 oil spills per year

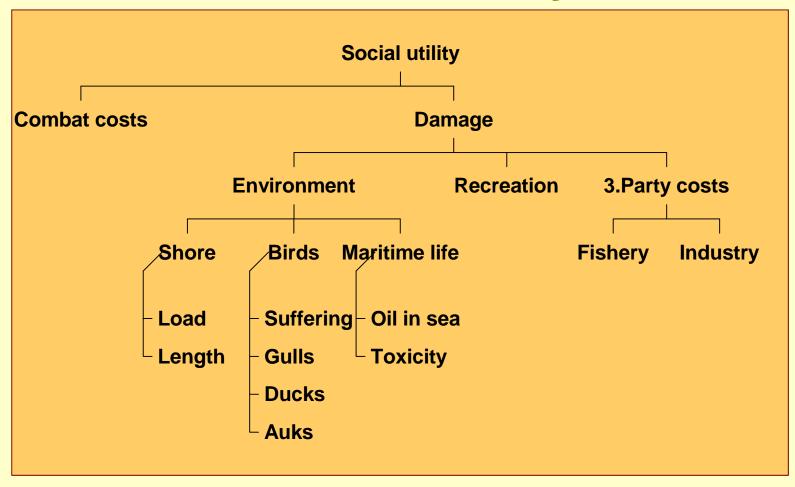


Oil spill combat strategy: Model structure





Goal hierarchy





Decision Criteria

- Shore
 - Load: year, restitution time
 - Length: km
- Birds
 - Suffering: bird, number killed
 - Gulls: year, restitution time
 - Ducks: year, restitution time
 - Auks: year, restitution time

- Maritime life
 - Oil in sea: ton, dispersed
- Recreation
 - Visibility:
 - $x_9 =$ number of exposures
- Costs
 - mill NOK, combat costs and 3rd party costs



Three decision panels

The Board of the program

NPCA: Norwegian Pollution Control Authority (Statens forurensningstilsyn SFT)

NGO: Norwegian Society for the Conservation of Nature (Norges Naturvernforbund NNF)

| Weights | Board | NPCA | NGO |
|--------------|-------|------|-----|
| Cost | 27 | 36 | 3 |
| Recreation | 41 | 20 | 1 |
| Industry | 50 | 48 | 45 |
| Fishery | 50 | 48 | 45 |
| Shore time | 99 | 97 | 100 |
| Shore length | 98 | 99 | 78 |
| Bird deaths | 74 | 43 | 50 |
| Gulls | 3 | 6 | 8 |
| Ducks | 41 | 65 | 41 |
| Auks | 100 | 98 | 83 |
| Oil in sea | 31 | 20 | 9 |



Willingness to pay Principles

- When a utility function has been constructed for a decision maker, his willingness to pay for any action with known consequences can be calculated.
- The WTP is the combat cost which makes the utility before the action equal to the utility after.
- If the real combat cost is lower, the action should be carried out.



Tactics: WTP for the three panels

| Criterion | Unit | No action | Collect oil | Direct oil |
|--------------|-----------|-----------|-------------|-------------|
| Recreation | 1000 exp. | 200 | 200 | 1000 |
| Industry | mill NOK | 2,1 | 2,1 | 1,4 |
| Fishery | mill NOK | 1,5 | 1,5 | 1,3 |
| Shore time | year | 3 | 3 | 2,5 |
| Shore length | km | 201 | 201 | 135 |
| Bird deaths | bird | 9450 | 9450 | 6800 |
| Gulls | year | 3,1 | 3,1 | 3,1 |
| Ducks | year | 6 | 6 | 6 |
| Auks | year | 12 | 12 | 12 |
| Oil in sea | ton | 9500 | 8000 | 8000 |
| WTP | mill NOK | 0 | 1, 1, 1 | 10, 25, 126 |
| Combat cost | mill NOK | 0 | 11 | 12 |

WTP to avoid real cases:



MS. Stylis bound for Oslo from Rotterdam leaked ballast water MS. Drupa bound for Sola was shipwrecked outside Solavika

| Criterion | Unit | Stylis | Drupa | |
|--------------|-----------|-------------|---------------|-----------------------------|
| Recreation | 1000 exp. | 10 | 500 | |
| Industry | mill NOK | 0,1 | 10 | After one year the NGO |
| Fishery | mill NOK | 0 | 2 | • |
| Shore time | year | 2 | 5 | asked to reassess their |
| Shore length | km | 50 | 120 | utility function. The new |
| Bird deaths | bird | 250000 | 2000 | function is used to compute |
| Gulls | year | 3 | 0,5 | their WTP here |
| Ducks | year | 6 | 2 | |
| Auks | year | 14 | 5 | |
| Oil in sea | ton | 20 | 20 | |
| | | | | |
| WTP | mill NOK | 9, 30, 3900 | 51, 128, 1200 | |

24/09/2012 Fred Wenstøp: OilSpill 10



Oil spill combat Conclusions

- Alternative organizational change strategies
 - Expected reduction in social economic costs over the next 10 years (mill. NOK):
 - Adjustment and increased effectiveness: 1,5 2,0
 - Private oil spill Protection Company: 0,7 1,5
 - Private with State as part owner: 2,0 3,5
 - Total costs of preparedness over the next 10 years: 980 mill NOK
- Expected costs of current level are from 60 to 450 times higher than the WTPs of the Board and NPCA
- Break even for NGO
 - NGO's WTP is NOK 17500 per bird in the Stylis scenario



The situation today

- A significant number of MCDA of public projects are reported in Operation Research journals
 - Primarily in connection with environmental consequences
- Sophisticated theory-based software
 - Group decisions
 - Weighting of stakeholders
 - Non-compensatory procedures
- MCDA runs often in parallel to political processes and provides input to them



Epilogue



- Four dimensions of rationality
 - logical consistency
 - well-foundedness of beliefs
 - well-foundedness of values
 - rationality of action
 - Føllesdal 1992



Thank you

