

Oslo Winter Olympics 2022 - A Controversial Proposition

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WINTER OLYMPICS 2022

A CONTROVERSIAL PROPOSITION

The 6th Concept symposium on project governance
Anders Magnus Løken, 26 september 2014

Topics

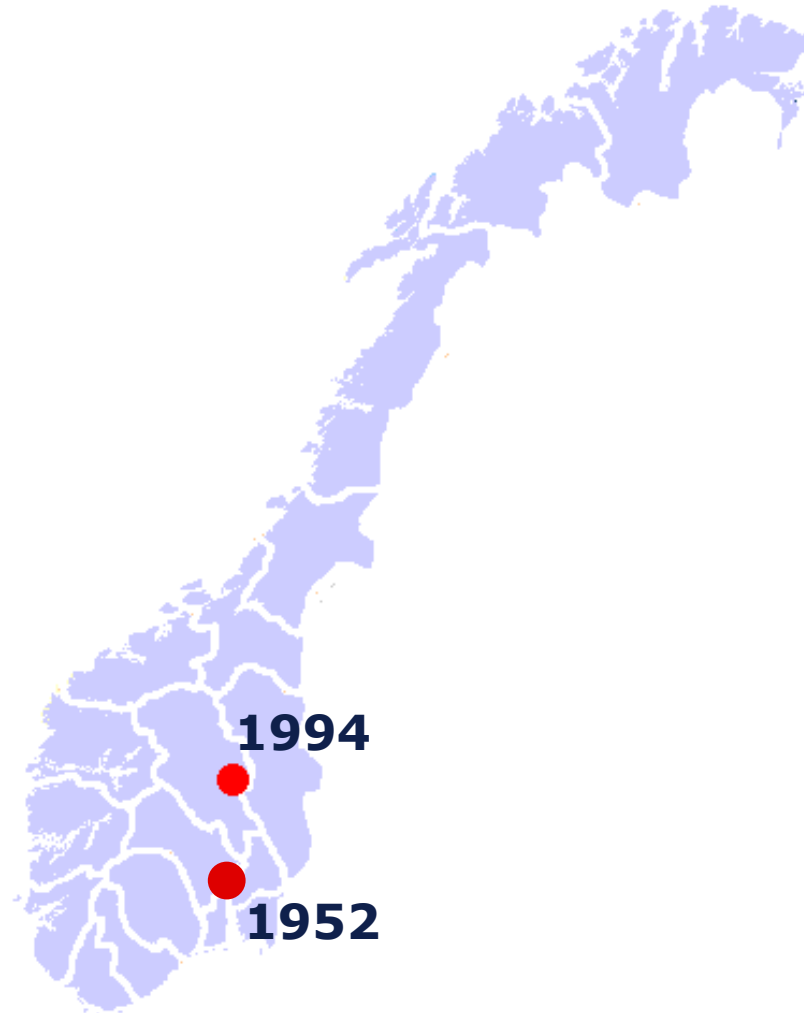
THE BID

THE CONTROVERSY

THE QA

LEARNING

Winter Olympic games in were held in Norway in 1952 and 1994



Winter Olympic games in were held in Norway in 1952 and 1994



Photo: Scanpix



Foto: DAGBLADET



Photo: LOOC



The bid

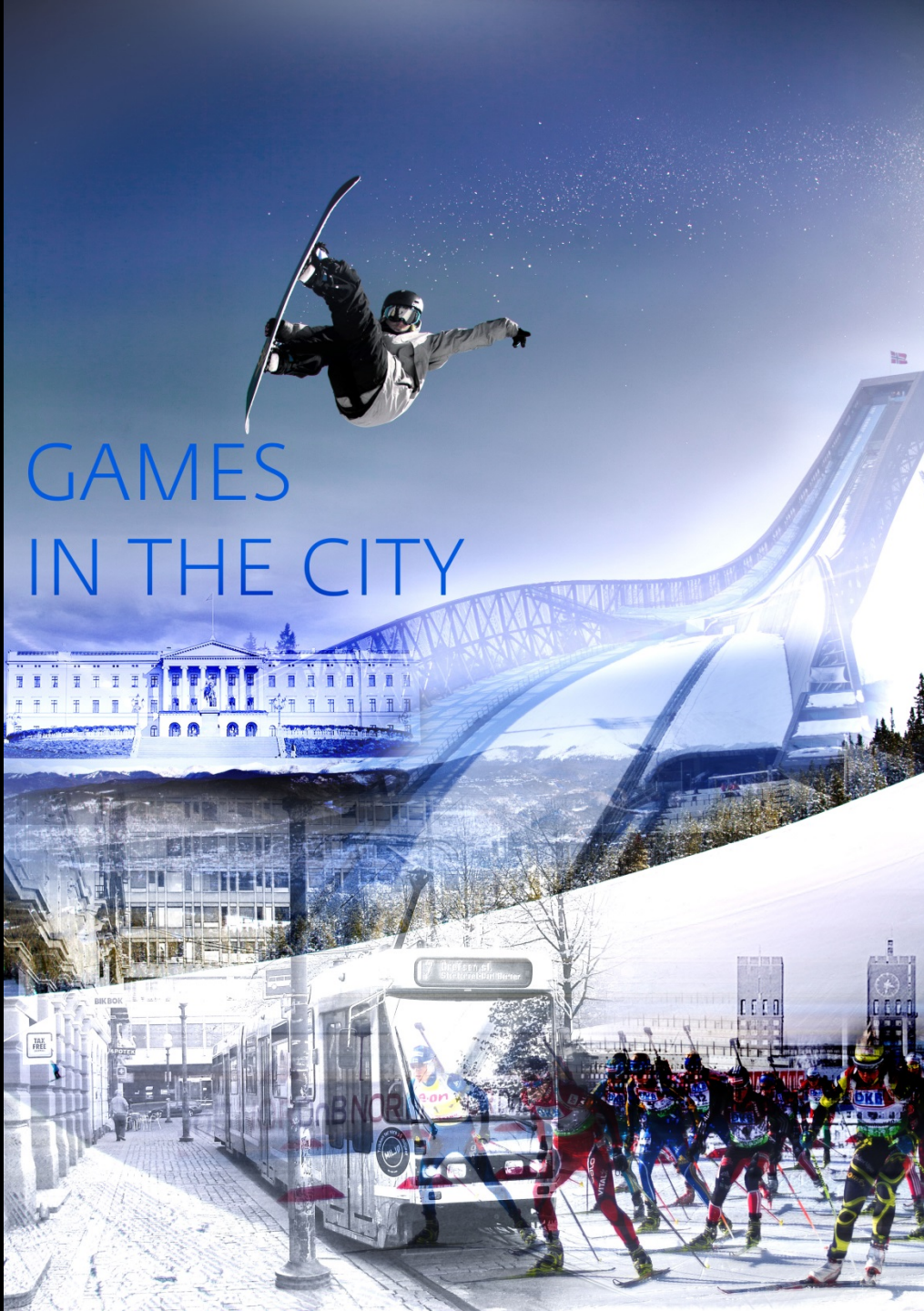




OSLO2022
Candidate City



GAMES IN THE CITY



The application for government funding and guarantee



"Through the Olympic and Paralympic games in Oslo in 2022 we will showcase and lift Norway as a unique winter wonderland and Oslo as the world's winter capital. The games will inspire increased sustained activity and participation."

Goal 1



Photo: Jarle Nytingnes/Oslo2022

THE SUCCESSFUL
COMPLETION OF
THE WINTER
GAMES, WHERE
THE WORLD AND
NORWAY UNITE
THROUGH SPORT,
CULTURE AND
SHARED
EXPERIENCES.

Goal 2



STRONGER
ACTIVITY,
IMPROVED
PUBLIC HEALTH
AND INCLUSIVE
PARTICIPATION
OF THE
POPULATION

Goal 3



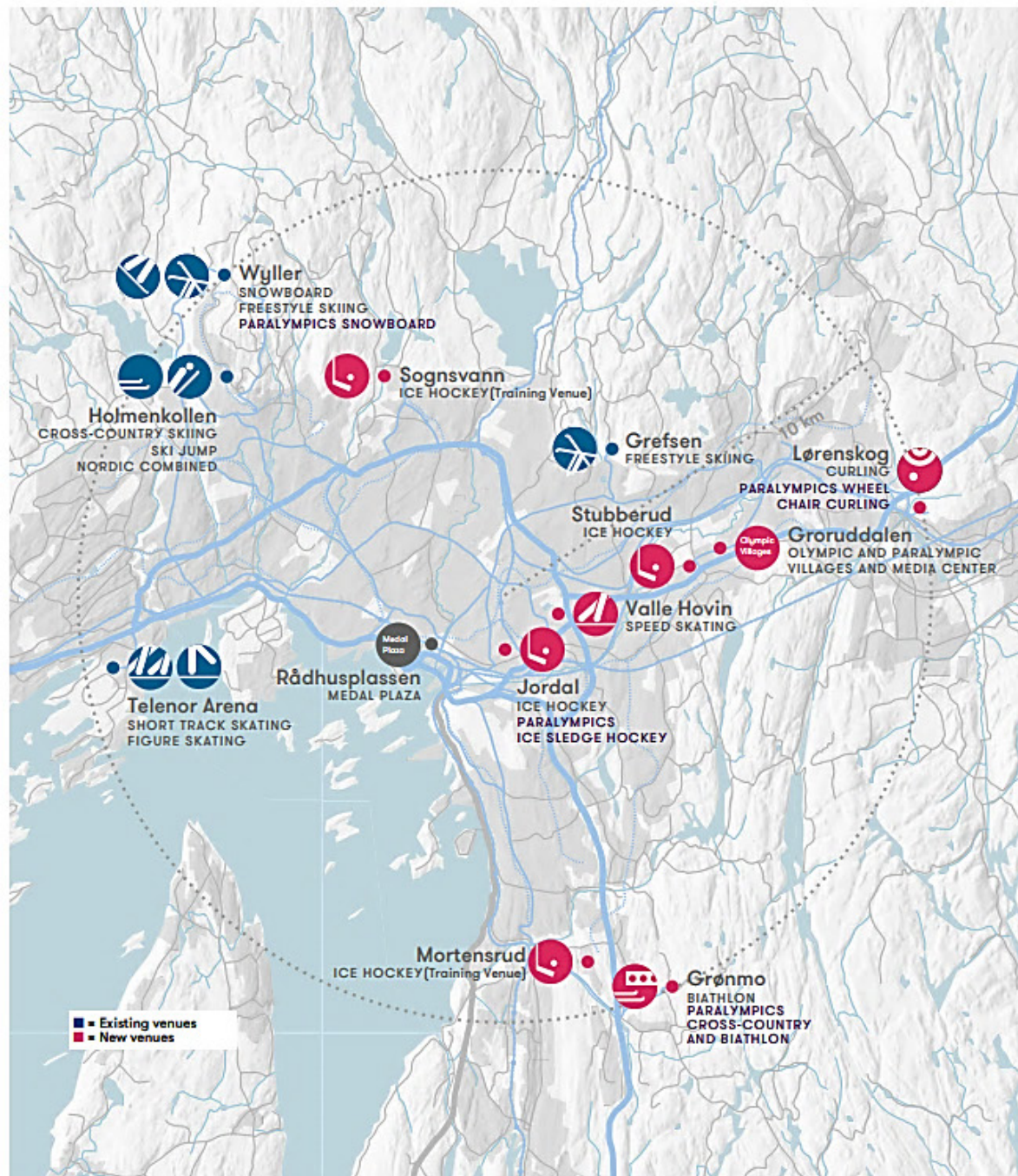
SUSTAINABLE
REGIONAL AND
URBAN
DEVELOPMENT
WITH EMPHASIS
ON OSLO EAST

Goal 4



INCREASED
TOURISM AND
ENHANCED
PROMOTION OF
NORWEGIAN
CULTURE AND
BUSINESS

Oslo Area



Lillehammer Area



Staging the Olympic winter games is comparable to staging 15 Nordic ski world championships at once

94 EVENTS

8 000 ATHLETES AND LEADERS

14 000 MEDIA

20 000 VOLUNTEERS

3 000 000 SPECTATORS

An extensive effort was laid down to prepare the bid



7000 PAGES

The controversy



Previous quality assurance of Olympic bid – Tromsø 2018



- Provoked by Olympic-“cheating”
- The Government split....
- Olympic bill: 4 400 MUSD
- The olympic funeral
- A disowned project
- Game over, Tromsø
- The “Olympic lesson”
- ..Tromsø would not have been awarded the games anyway..

The Norwegian view on the IOC is not favourable



"LORDS OF THE RINGS"
- Geelmuyden-Kiese

FOTO: NTB Scanpix/Denis Balibouse

Public spending - Environmental impact – “Gigantomania”



Photo: Reuters/Kai Pfaffenbach

The primary topic of debate is the cost

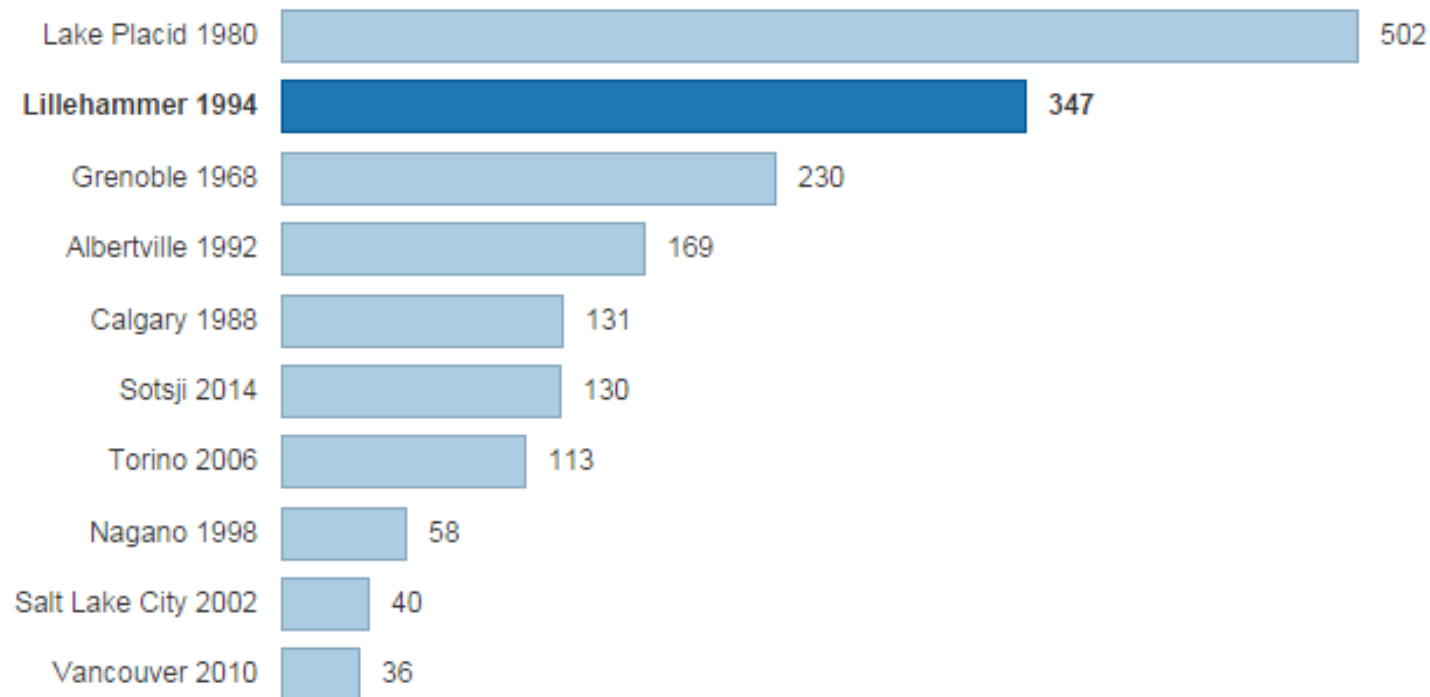


As quality assurer one must keep an objective approach and investigate relevant information that will support the decision makers

WHAT ARE THE
FACTS?

Olympic budgets bust “every time”

Percent budget overrun (final cost vs initial bid)

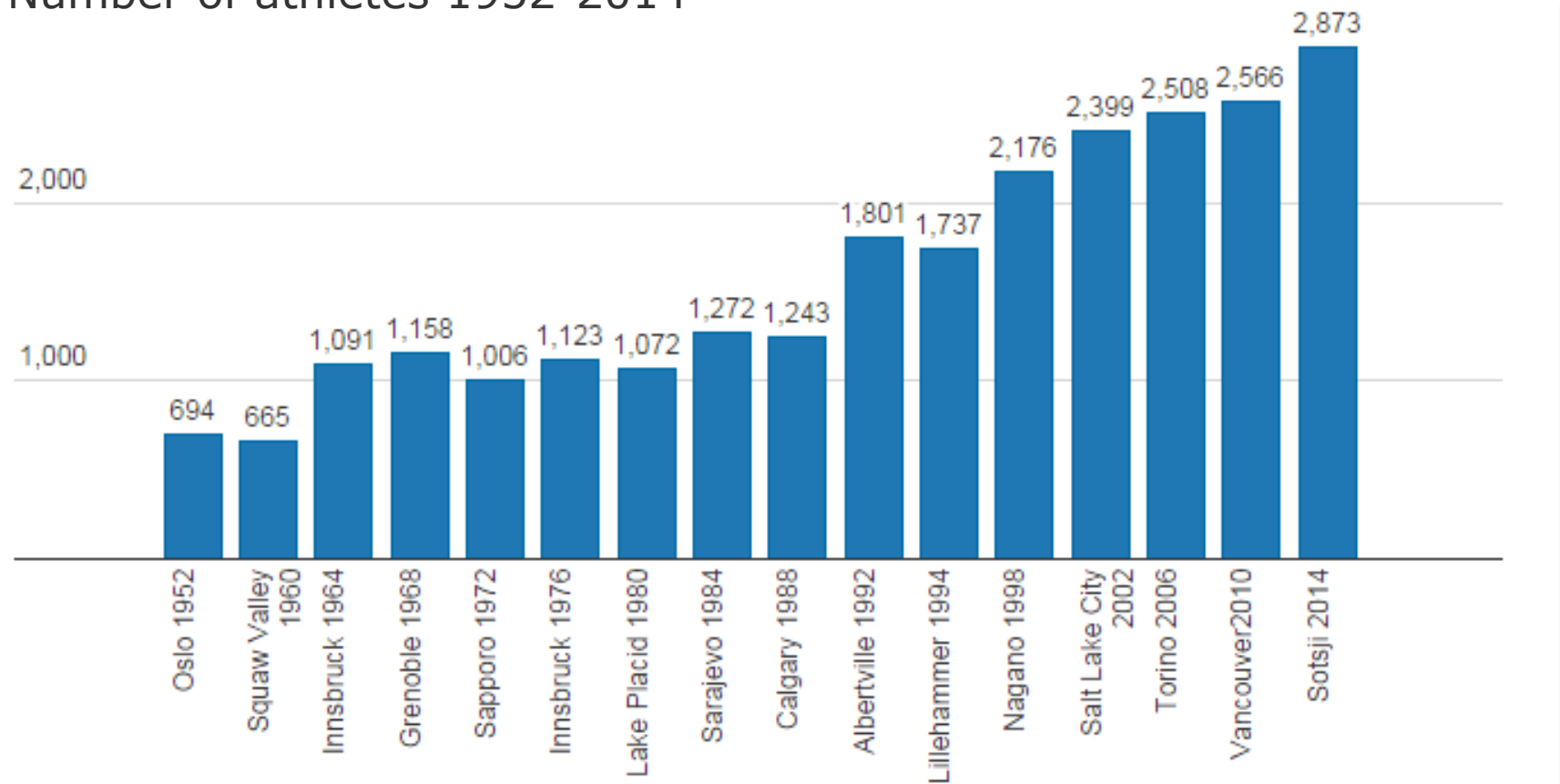


Created with [Datawrapper](#)
Chart: Aftenposten.no

Source: [Saïd Business School, University of Oxford](#), [Get the data](#)

There has been a steady increase in the number of athletes

Number of athletes 1952-2014



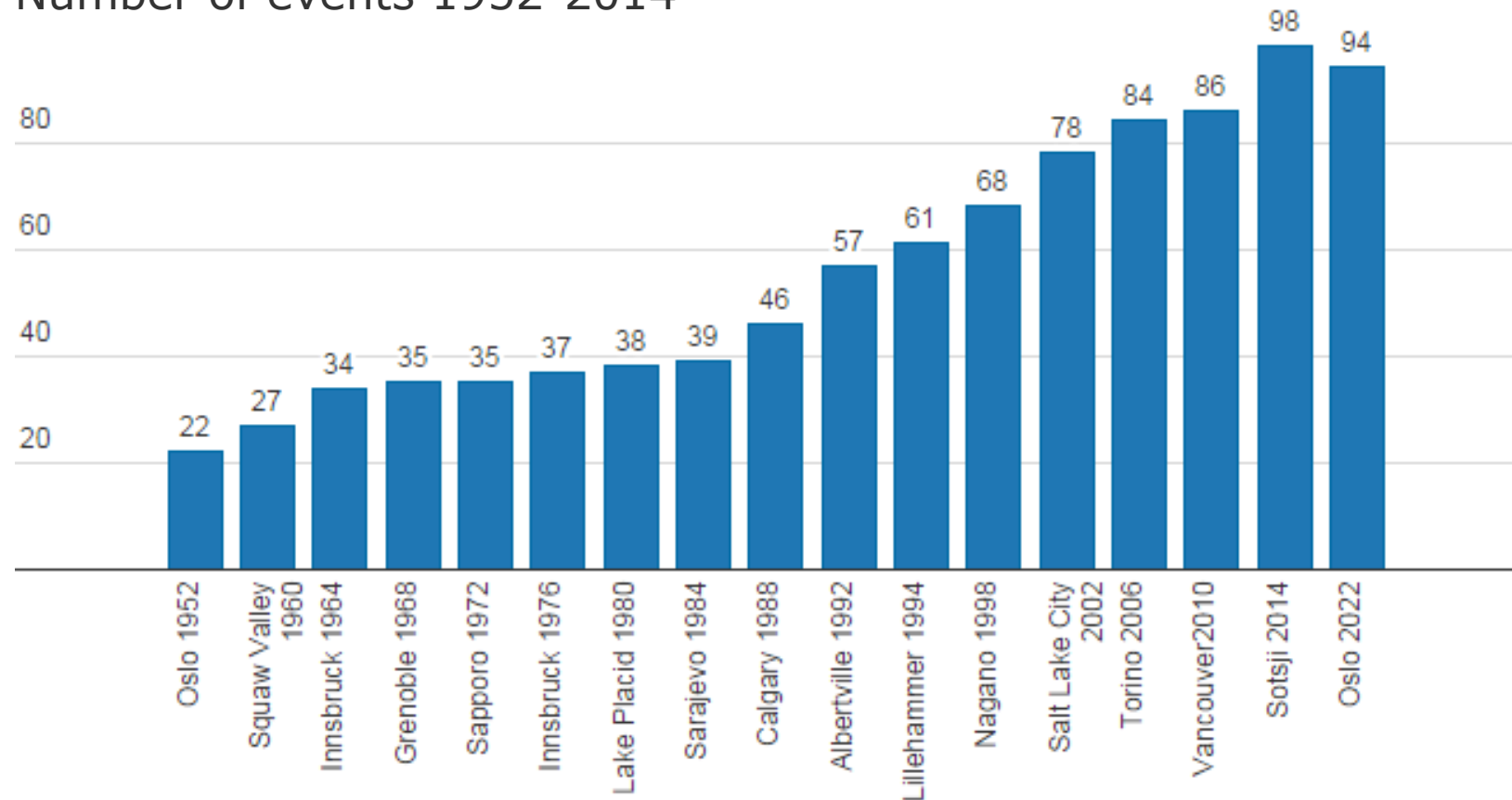
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Chart: Aftenposten.no

Source: [IOC](#), [Get the data](#)

Because there has been an increase in number of events

Number of events 1952-2014



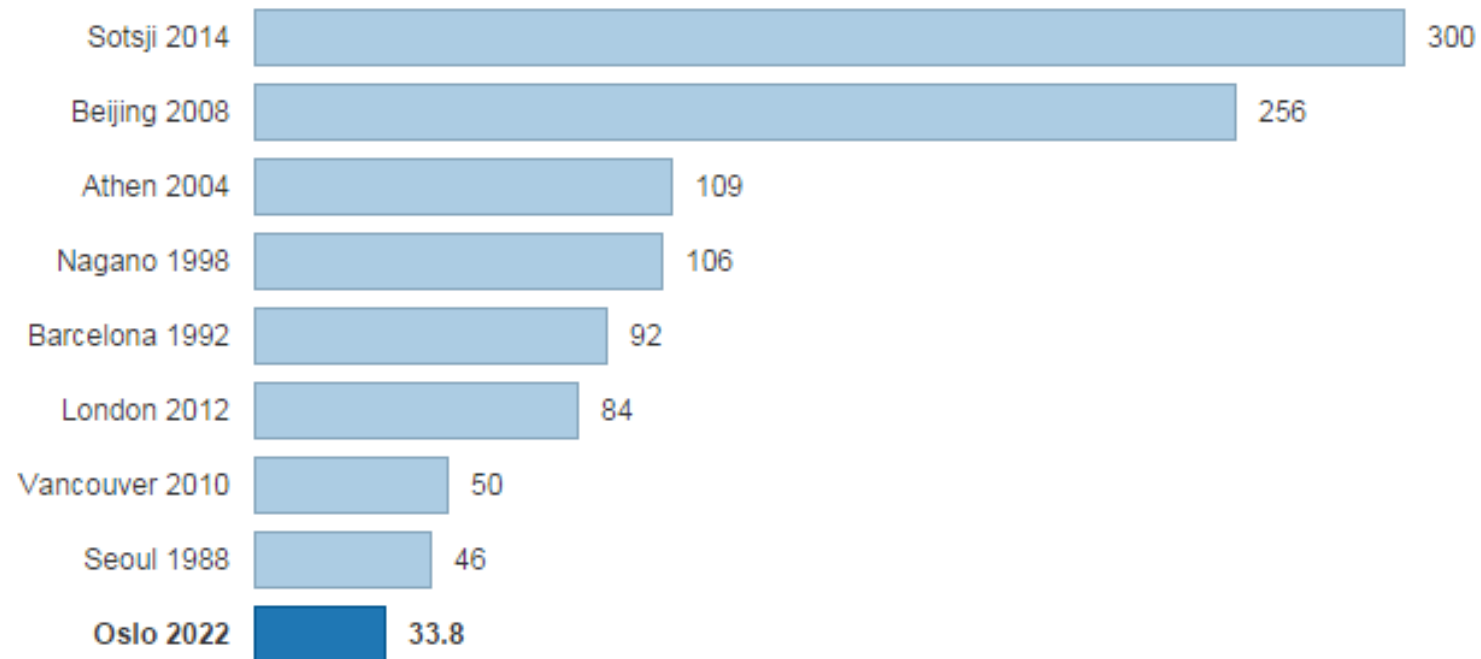
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Source: [IOC](#), [Get the data](#)

Cost of Oslo 2022 is small change compared to the others

Most expensive winter games ever (billion NOK)



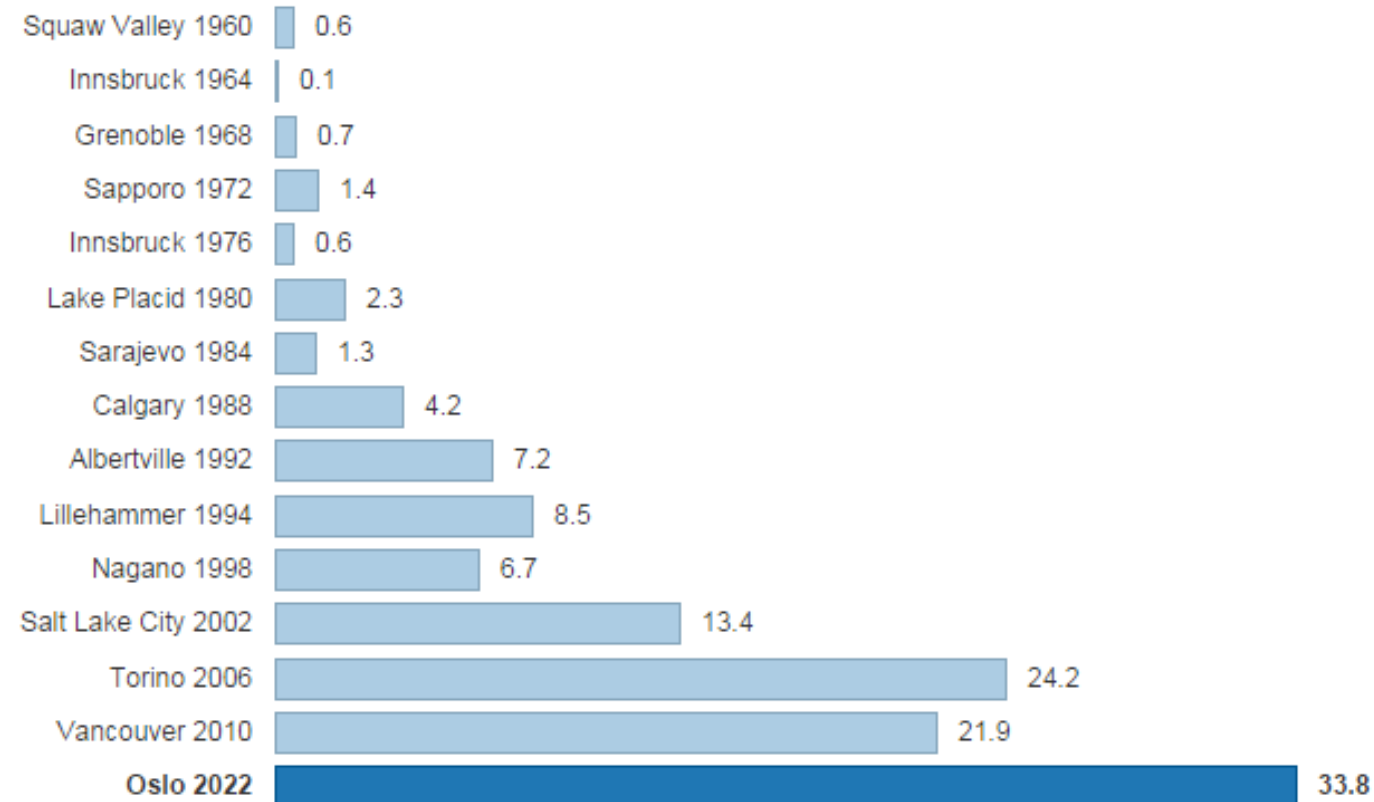
Created with [Datawrapper](#)

Source: [The Times/Business Insider](#), [Get the data](#)

Chart: Aftenposten.no

Is it really possible to compare Olympic costs?

Total cost Winter Games 1960-2010 (billion NOK)



Created with [Datawrapper](#)

Source: [Kvalitetssikringsrapporten til regjeringen](#), [Get the data](#)

Chart: Aftenposten.no

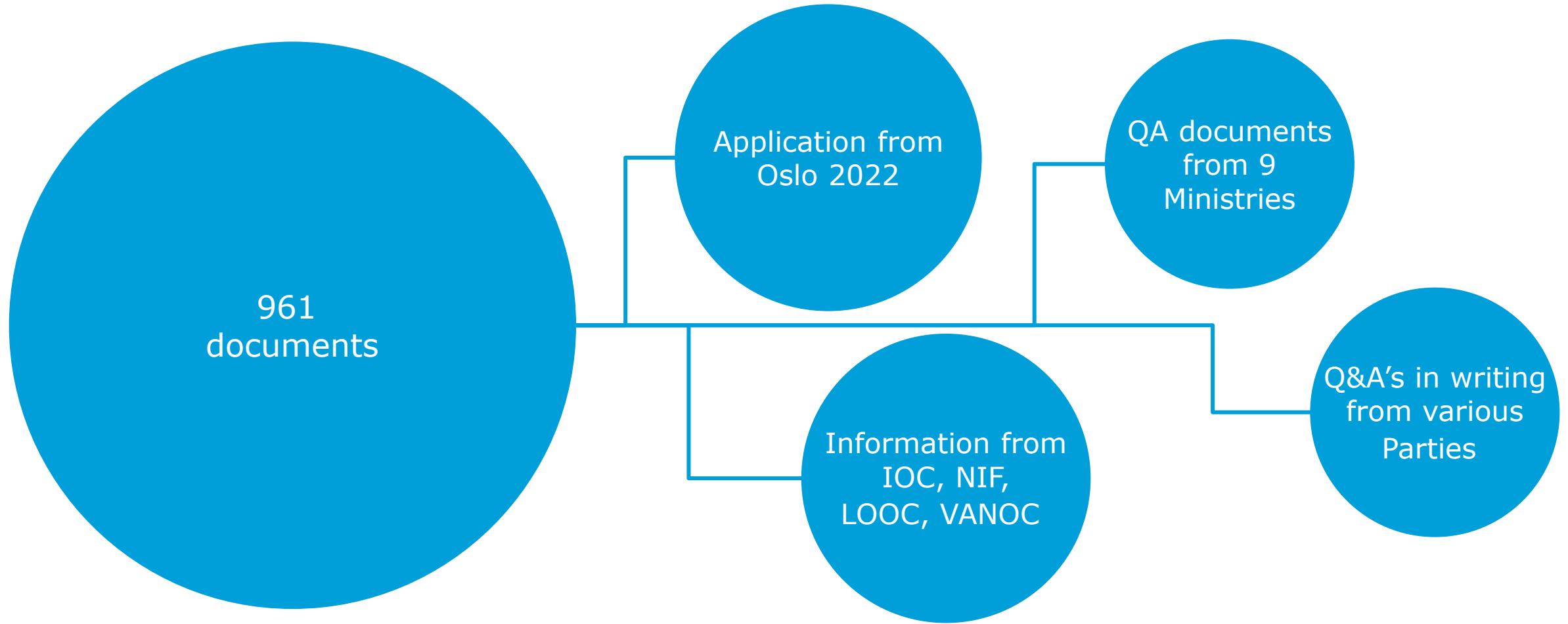
Our approach



The QA-process - we defined the following questions

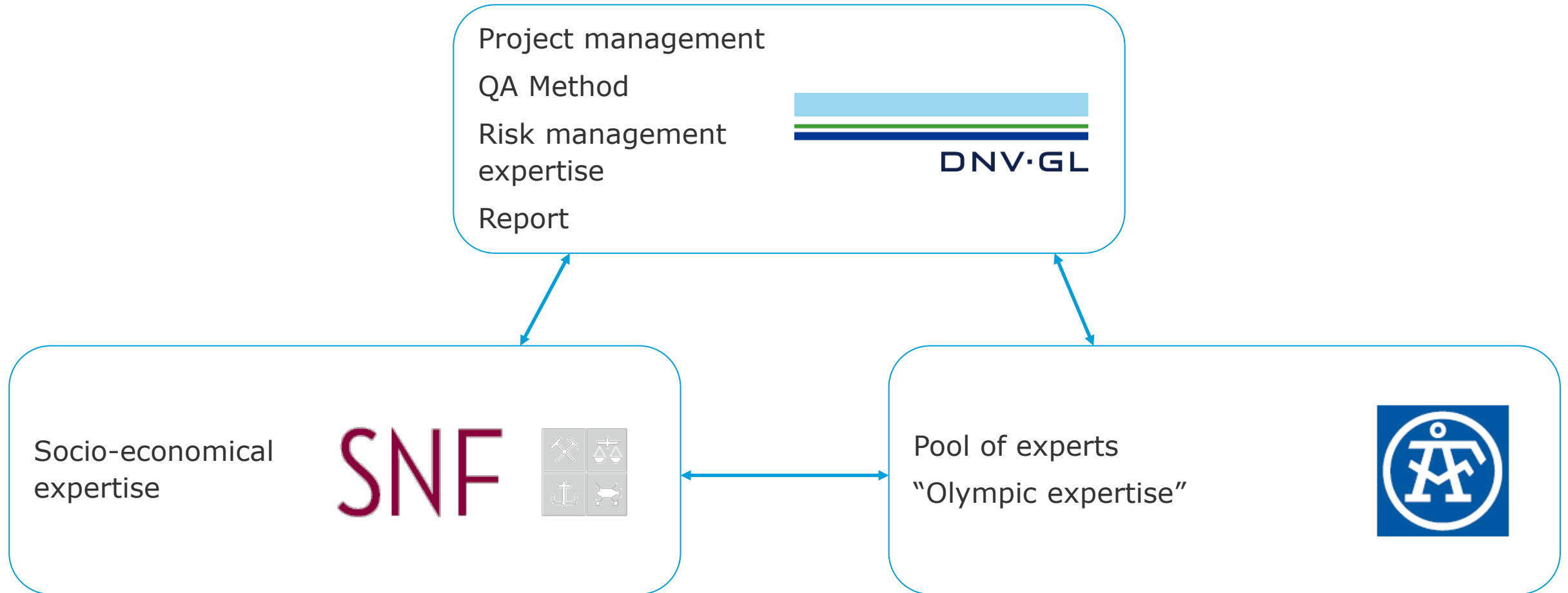
1. Are there any major weaknesses in the chosen concept?
2. What will be the expected net governmental subsidies and the most likely size of the governmental gross guarantee?
3. What will be the most likely social economical cost/benefit?

The basis for the QA



Meetings with NIF, Oslo2022, Ministries and underlying agencies

How we organized the project...

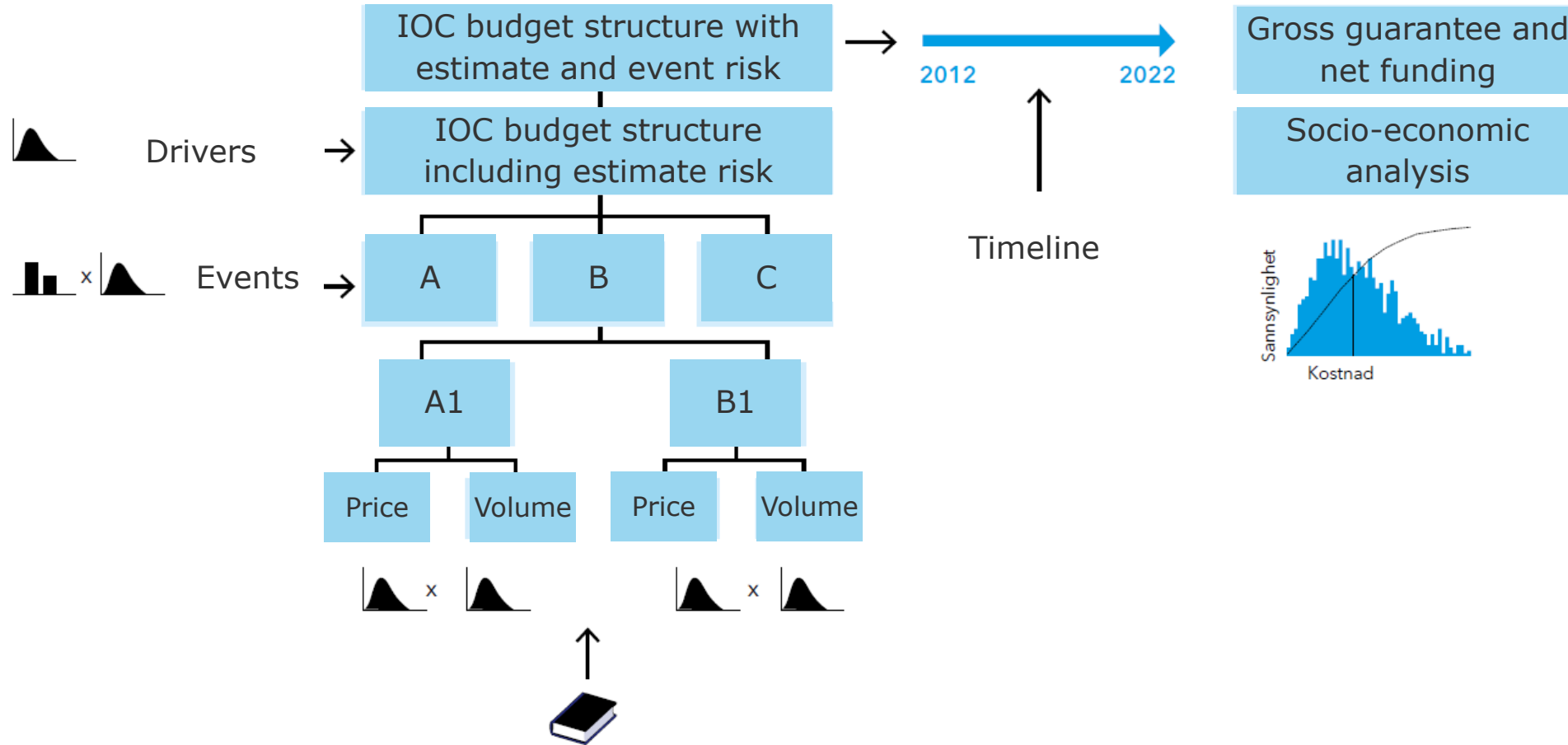


An integrated risk analysis model

STEG 1

STEG 2

STEG 3



Our findings



Important issues for DNV GL and partners

Indisputable report covering all aspects



Photo: Oslo2022

Making our results comparable to the results presented by Oslo 2022



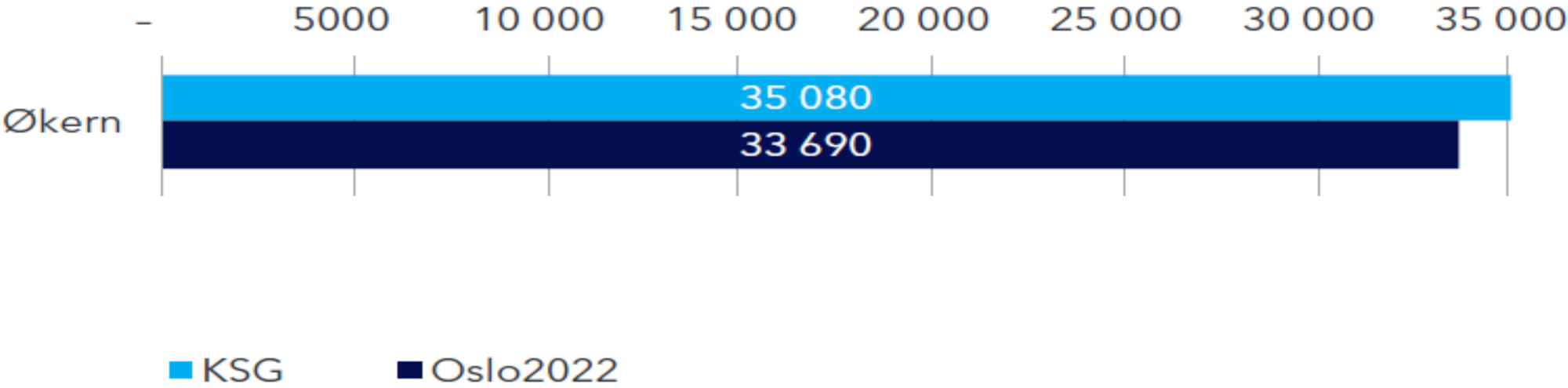
How to present the results from a project that has such high attention in media and to an audience that is so broad?



Overall conclusions

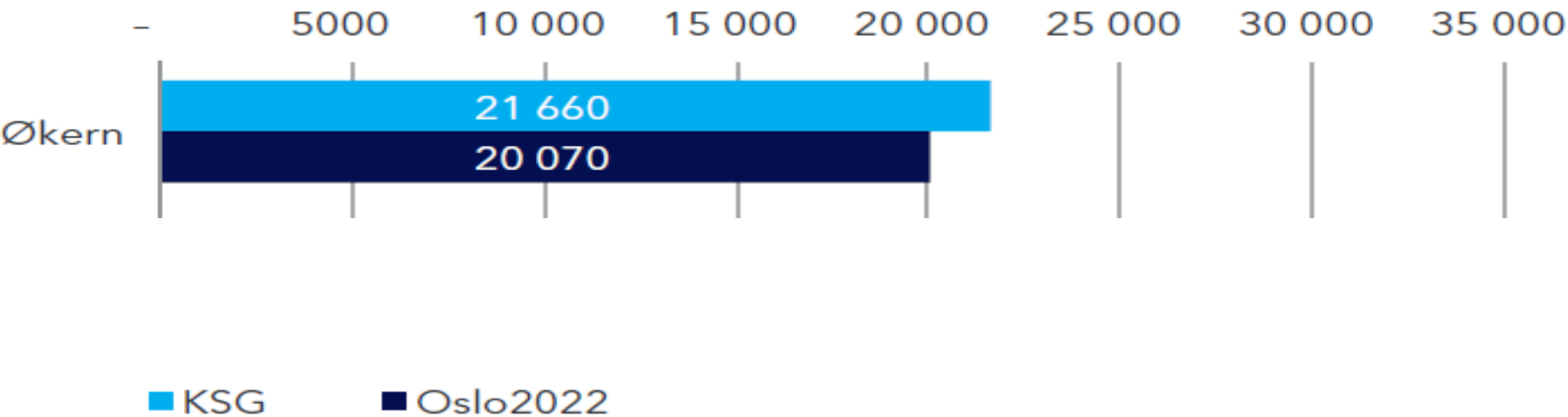
- It is a well-processed material that forms the basis for the application.
- There is a large degree of conformity between KSGs and Oslo2022s assessments and numbers.
- KSG points out, however, some challenges in the concept.

Gross guarantee – difference between QA and bid



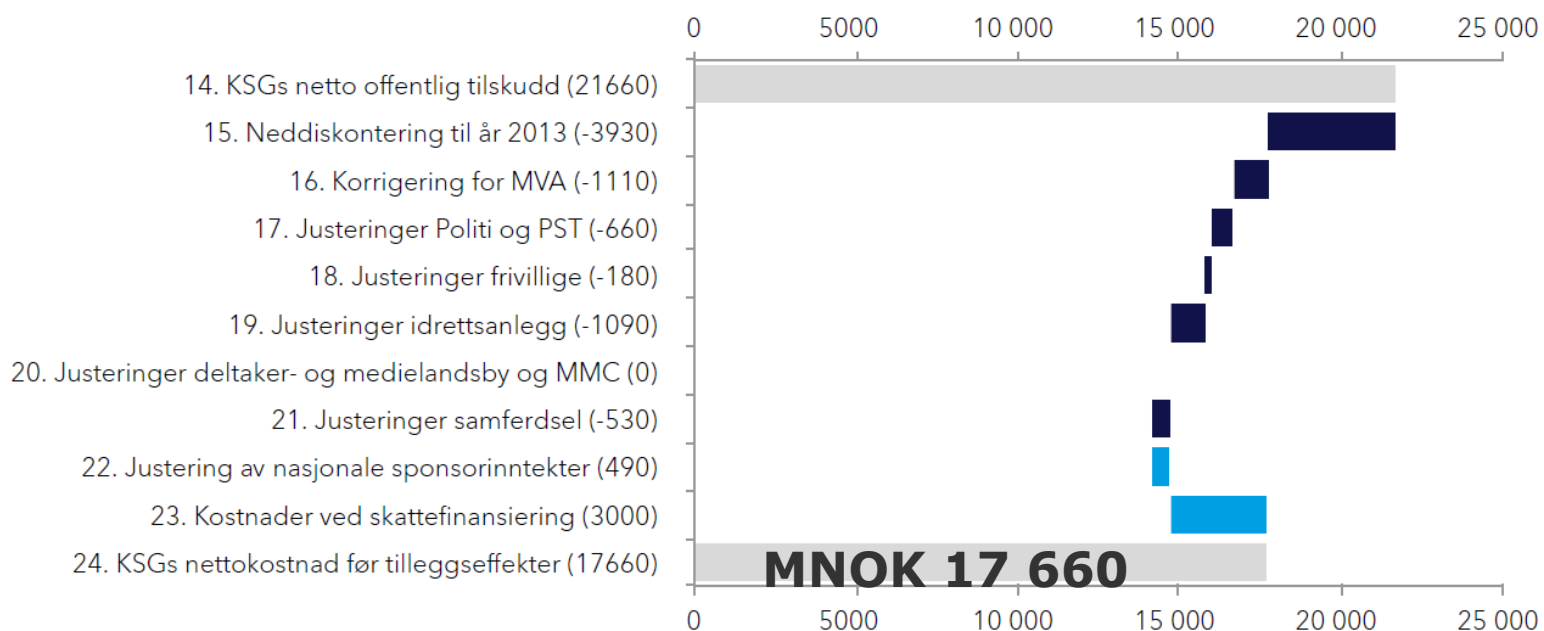
MNOK 2012

Net government funding – difference between QA and bid



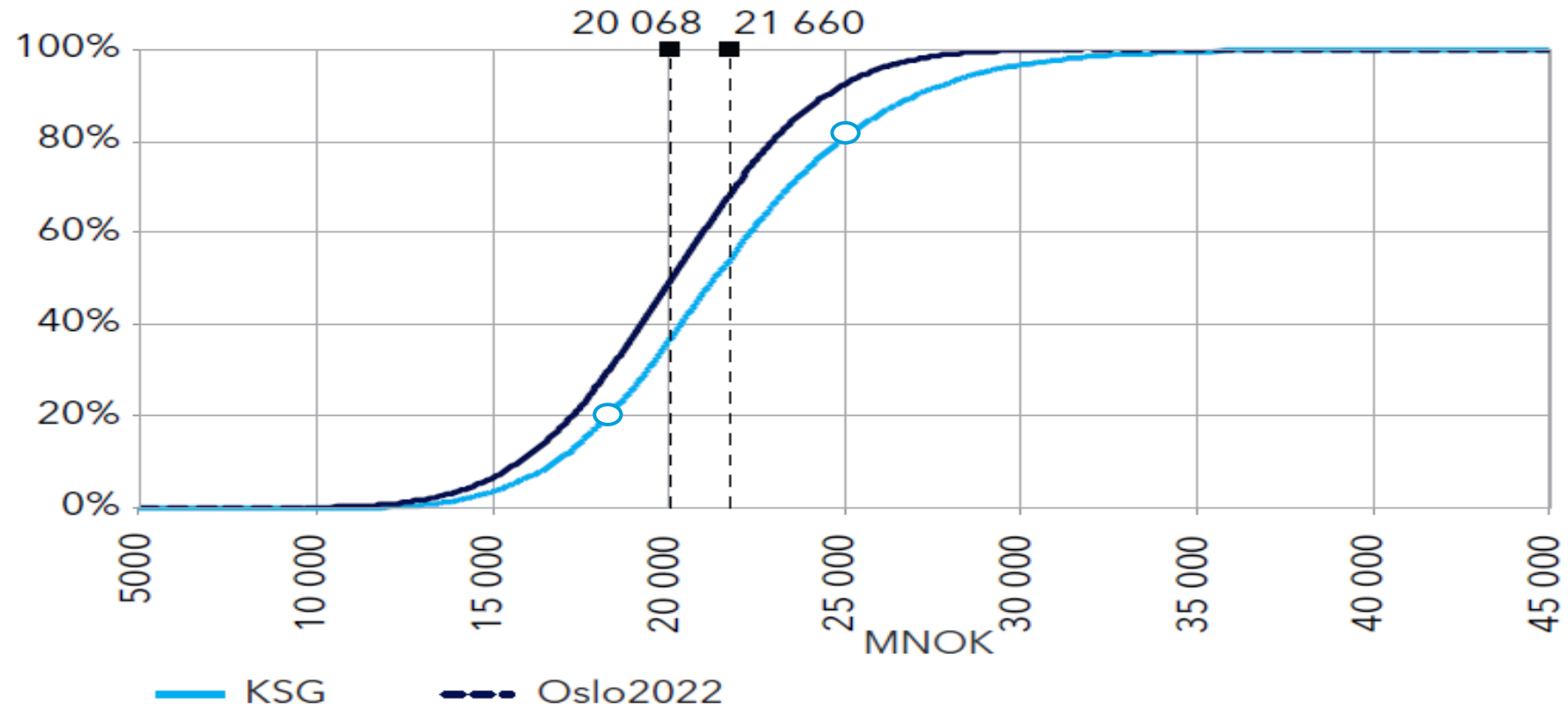
MNOK 2012

Net socio-economic costs



Ikke-tallfestede tilleggseffekter	
Gode opplevelser/folkefest	++++
Helseeffekter som følge av økt fysisk aktivitet	++
Idrettsanlegg som fellesressurs	++
Sikkerhet og beredskap	+/-
Miljøbelastning og naturinngrep	-
Opsjonsverdi for OL/PL for andre	+

Net government funding – uncertainty



What does it cost? Which number does best represent the answer?

35,1
BILLION

21,7
BILLION

17,7
BILLION

Learning from experience



TROMSØ 2018



OSLO 2022



This lead to a high level of quality

Question	TROMSØ 2018	OSLO 2022
Are there any major weaknesses in the chosen concept?	X	✓
What will be the expected net governmental subsidies and the most likely size of the governmental gross guarantee?	X	✓
What will be the most likely social economical cost/benefit?	X	✓

Summary

- A well structured and transparent process pays off – but requires no holes in the documentation – all topics must be verified and documented
- Solid competence within the type of project analyzed is necessary
- Simplifying the decision process by finding the important questions to be answered
- The planners get better
- The project governance regime works - also for event type of projects

Sprekker OL-kaken?



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Anders Magnus Løken

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